

San Francisco Bay Conservation and Development Commission

455 Golden Gate Avenue, Suite 10600, San Francisco, California 94102 tel 415 352 3600 fax 415 352 3606

June 17, 2019

TO: Seaport Plan Advisory Committee

FROM: Linda Scourtis, Coastal Planner (415/352-3644; linda.scourtis@bcdc.ca.gov)
Cody Aichele-Rothman, Coastal Planner (415/352-3641; cody.aichele@bcdc.ca.gov)

SUBJECT: San Francisco Bay Area Seaport Plan: Regional Cargo Forecast and Terminal Capacity Study
(For Committee consideration June 27, 2019)

Staff Report

The Seaport Planning Advisory Committee (SPAC) is meeting to review an updated regional forecast of oceangoing cargo and a marine terminal capacity study for purposes of revising the *San Francisco Bay Area Seaport Plan* (Seaport Plan). The Committee will recommend whether the San Francisco Bay Conservation and Development Commission (BCDC or Commission) and staff should use the forecast and capacity information to inform the plan update and to respond to amendment requests.

Staff Recommendation. Staff recommends the Committee approve and recommend to BCDC staff and the Commission the findings of the *2019-2050 Bay Area Seaport Forecast*, with modifications approved by the SPAC, as needed, to enable staff to incorporate the information in its work to update the Seaport Plan and respond to requests to amend the plan. The report can be found on [BCDC's website: http://www.bcdc.ca.gov/seaport/meetings.html](http://www.bcdc.ca.gov/seaport/meetings.html)

Background. The Seaport Plan is an element of the *San Francisco Bay Plan* (Bay Plan) and is used by BCDC in making port-related regulatory decisions on permit applications, consistency determinations, and related matters. Land use designations are applied to *Port Priority Use Areas*, shoreline areas necessary for future port development, and *Marine Terminals*, areas reserved for specific cargo handling operations. The need for the number of terminals is derived from analyzing a forecast of regional cargo activity and the ports' capabilities and efficiencies to handle the cargo projected. While there is no requirement for updating the Seaport Plan on a regular basis, this proposed update is timely as the current plan is reaching the end of the projection timelines. Under the provisions of the Seaport Plan, proposed modifications to the Seaport Plan are to be reviewed by the SPAC, which forwards its recommendations to BCDC and MTC.

On January 17, 2019, BCDC voted to initiate Bay Plan Amendment (BPA) No. 1-19 to review and update the Seaport Plan and to respond to any change request from the Ports. At the same meeting, the Commission initiated BPA No. 2-19 to specifically address a request by the Oakland Athletics to remove the port and marine terminal designations from Howard Terminal in the Port of Oakland to allow a baseball stadium and mixed use development to be constructed in its stead.



Cargo Forecast. In anticipation of the cargo forecast's expiration in 2020, staff has worked with the Tioga Group and Daniel Hackett Associates to bring the Seaport Plan forecast and handling capacity information up-to-date. Portions of the study have previously been provided to the Ports to confirm and incorporate information into this draft version provided in advance of this meeting.

The cargo study will be considered final when all modifications are received, and the report recommended by the SPAC, hopefully at the culmination of the June 27, 2019 meeting.

Next Steps. Staff will rely on the forecast and capacity findings in reviewing the Seaport Plan's designations and policies, and to assess plan amendment requests. To develop recommendations related to the plan update and respond to requests for changes to priority use designations, staff will update background information and, potentially, policies, including those sections related to the individual ports, and address rising sea level and social equity and environmental justice. A future SPAC meeting(s) will be needed to consider revisions proposed by staff as well as plan amendments requested by applicants under BPA Nos. 1- and 2-19.