



Making San Francisco Bay Better

August 25, 2003

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Governor Davis and Members of the California Legislature:

SUBJECT: 2002 Annual Report

It is with great pleasure that I submit the 2002 Annual Report of the San Francisco Bay Conservation and Development Commission describing our work under the McAteer-Petris Act, the Suisun Marsh Preservation Act, the federal Coastal Zone Management Act and the California Oil Spill Prevention and Response Act.

As part of our cost-cutting strategy to help deal with the State's current fiscal difficulties, we are foregoing our traditional practice of providing a comprehensive and detailed annual report. Instead, we hope you will find that the attached one page statistical summary provides an adequate overview of our activities in 2002.

To supplement this statistical information, I would like to highlight a few of our more important accomplishments last year:

- We made the following important regulatory decisions on projects we reviewed in 2002:
 - We concluded that the expansion of the Potrero power plant in San Francisco could be accomplished without using Bay water for cooling. Therefore, we recommended that the California Energy Commission not approve the project as designed;
 - We approved a plan developed by the National Aeronautics and Space Administration for the conversion of a portion of Moffett Field in Santa Clara County to non-military community uses;
 - We approved the Presidio Trust's plan for the reuse of the Presidio of San Francisco; and
 - After considering the conclusions of a report dealing with bicycle access on freeways, we requested that Caltrans work with the Metropolitan Transportation Commission to provide bicycle access on the Richmond-San Rafael Bridge.
- We are continuing to actively participate in regional airport planning activities, as well as in the detailed planning and evaluation of the environmental impacts of expanding runways on new Bay fill at the San Francisco International Airport.
- We continued to make progress on the much needed update of the *San Francisco Bay Plan*, which guides us in making permit decisions, by:

- Adopting a comprehensive update of the 35-year-old provisions in the Plan dealing with the Bay's ecology and habitat to reflect the latest scientific research on the Bay and incorporate an integrated systematic approach into Bay resource management decision-making;
 - Revising our 17-year-old mitigation policies;
 - Amending the sections of the Bay Plan dealing with recreational uses on closed military bases; and
 - Beginning the process of amending the sections of the Bay Plan dealing with nonpoint source water pollution.
- ☐ In other planning initiatives:
- We are participating in the planning for the eventual wetland restoration and enhancement of 16,500 acres of Bay Area salt ponds;
 - We are working with the Port of San Francisco to develop a plan for improving San Francisco's Fisherman's Wharf;
 - We adopted a report and implementing regulations that designate areas around the Bay inappropriate for the construction of new power plants; and
 - We are supporting the efforts of the San Francisco Bay Area Water Transit Authority to expand ferry service on the Bay.
- ☐ We updated our strategic plan and the work program we use to implement our strategic plan, and approved an expenditure plan for the federal Coastal Impact Assistance Program funds available to BCDC to achieve several objectives in our strategic plan.
- ☐ We continued to participate in a broad based public/private partnership that is promoting smart growth in the Bay Area and agreed to participate in the Community Capital Investment Initiative, which is promoting development in neighborhoods of persistent poverty.
- ☐ We revised our regulations to improve our enforcement program.

I hope this brief report demonstrates to you that BCDC remains committed both to making San Francisco Bay a healthier, more productive ecosystem, and to sustaining the vitality of the region that surrounds the Bay. We look forward to the challenges ahead and will continue to work to make the Bay better for future generations.

In closing, we would like to dedicate our 2002 Annual Report to Dwight Steele who passed away last summer. At the time of his death, Dwight was the Chair of our Citizens' Advisory Committee and he has been associated with BCDC longer than any of us who currently serve on the Commission. He was one of the founders of the Save the Bay organization in the 1960s. In addition, he spearheaded the creation of the Eastshore State Park, was a tireless advocate for protecting Lake Tahoe, and fought—and won—innumerable battles to preserve California's environmental quality. We are grateful for what he accomplished and honored to have known him.

Sincerely,

BARBARA KAUFMAN
Commission Chair

SAN FRANCISCO BAY CONSERVATION AND DEVELOPMENT COMMISSION

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2002 Annual Report

Summary of Permits, Fill and Mitigation¹

Year	Major Permits		Minor Permits ²		Permit Amendments ⁴	Net Change in Bay Surface ³ (Acres)	Construction ⁵ (\$000,000)	Public Access ⁵ (Acres)	Public Access ⁵ (Miles)
	Granted	Denied	Granted	Denied					
1970	12	1	66	0		- 72.0			
1971	26	4	61	0		- 25.1			
1972	12	3	80	0		- 7.0			
1973	17	1	71	0		- 4.4			
1974	20	0	107	1		+274.0			
1975	10	0	87	0		+5.0	100		
1976	14	0	110	0		- 2.2	43		
1977	20	0	116	0	104	+16.8	100	21.4	
1978	23	1	104	4	90	- 1.9	152	46.1	9.6
1979	34	0	120	2	103	+3.4	93	25.1	
1980	19	1	105	1	101	+30.0	470	134.0	
1981	23	0	134	0	125	+44.5	130	42.2	
1982	26	0	104	0	115	+262.0	379	27.0	5.0
1983	23	0	105	0	131	+5.0	395	26.0	6.0
1984	15	3	135	0	130	+12.0	97	12.0	7.0
1985	15	1	98	0	104	+60.0	200	35.0	6.3
1986	20	0	108	0	112	+11.0	639	35.0	5.1
1987	16	2	108	0	104	- 2.0	68	6.0	1.1
1988	17	1	119	2	137	+152.2	125	3.3	0.9
1989	17	0	114	1	144	+1.7	107	12.7	1.5
1990	17	1	112	0	151	- 1.5	127	12.7	2.0
1991	8	1	61	0	163	- 0.7	400	4.0	5.6
1992	10	1	84	0	140	- 1.6	97	10.4	1.9
1993	8	1	89	0	122	+50.1	26	0.2	0.3
1994	11	1	114	0	96	+1.6	383	264.0	6.9
1995	15	0	72	0	107	+549.6	136	2.8	0.9
1996	7	0	93	0	97	- 1.0	60	3.1	2.2
1997	14	2	109	0	94	+75.0	733	14.1	2.9
1998	15	1	109	0	130	+ 38.5	518	16.4	3.3
1999	10	0	103	0	124	+ 258.0	828	67.2	8.4
2000	21	0	85	0	141	+ 112.4	4,640	40.0	1.9
2001	14	0	67	0	67	+5,649.3	2,770	34.8	11.1
2002	6	0	75	0	103	+1.1	118	2.5	0.5
Totals	535	26	3,227	11	1,975	+7,492.6	15,819	897.9	90.2

Notes:

¹Some authorized projects have not been built and some projects may have been changed pursuant to amendments to permits.

²Includes minor, emergency and Suisun Marsh permits, consistency determinations approved administratively and region-wide permits.

³Net change equals new bay surface less new bay fill. Includes major permits and consistency determinations only for projects through 1987 and significant administrative permits thereafter.

⁴Includes both major and minor permits.

⁵Includes major projects only.

Summary of Enforcement Activities



Making San Francisco Bay Better

Caseload at Beginning of 2002	180
New Cases Opened in 2002	79
Cases Closed in 2002	89
Caseload at end of 2002	170
Cease and Desist Orders Issued	3
Cases Referred to the Attorney General	1
Civil Penalties Received	\$75,206

Work Program and Budget

Work Program

	FY 01-02		FY 02-03	
	PYs	\$000s	PYs	\$000s
Core Program				
Permits/Consistency Determinations	8.4	927	7.9	865
Enforcement	4.5	496	4.0	438
General Planning	5.7	629	4.7	515
Executive, Legal and Legislative Support	5.9	651	5.9	646
Administration, Commission and Clerical Support	9.5	1,048	9.0	986
Total, Core Program	34.0	3,751	31.5	\$3,450
Special Fund Projects				
Bay Resource Assessment Tool	0	0	0.6	72
Caltrans Projects Review	1.0	144	1.0	85
Power Plant Siting	0.3	70	0.2	50
Long Term Strategy (LTMS)	1.7	79	0	0
Clean Boating Program	0	25	0	0
San Francisco Airport Pre-Application Assistance	0.3	120	0.3	120
Oil Spill Prevention and Response Planning	0.7	98	0.7	98
Regulation Development	2.7	176	2.7	117
Bay Plan Amendments	0	0	1.0	140
Water Quality	1.3	100	1.0	100
Total, Special Fund Projects	8.0	812	7.5	782
Total Program	42.0	\$4,563	46.0	\$4,232

Budget

	FY 01-02 (\$000's)	FY 02-03 (\$000's)
Expenditures		
Personal Services	\$2,863	\$2,845
Operating Expenses and Equipment	1,700	1,387
Total Expenditures	\$4,563	\$4,232
Funding		
General Fund	\$3,751	\$3,450
Bay Fill Clean-Up & Abatement Fund	0	146
Reimbursements	812	636
Total	\$4,563	\$4,232